

Statement showing Action Taken Report on the Recommendations / Observations contained in the 7th Report (14th Lok Sabha) of Standing Committee on Urban Development of Ministry of Urban Development.

Reco- mmenta- -tion No.	Recommendations	Action Taken by the Government	Whether Accepted or Not by Govt.	Remarks																
2.7	<p>Allocation in BE 2005-06 has been decreased over BE 2004-05 in respect of IDSMT, Mega City and AUWSP as under:</p> <p align="right">- (Rs. in crore)</p> <table border="0"> <thead> <tr> <th>Sl. No.</th> <th>Name of the Scheme</th> <th>BE 2004-05</th> <th>BE 2005-06</th> </tr> </thead> <tbody> <tr> <td>1.</td> <td>IDSMT</td> <td>200.00</td> <td>100.00</td> </tr> <tr> <td>2.</td> <td>Mega City</td> <td>220.00</td> <td>150.00</td> </tr> <tr> <td>3.</td> <td>AUWSP</td> <td>150.00</td> <td>95.24</td> </tr> </tbody> </table> <p>The main reason for reduction is due to the proposal of Government to launch two new schemes viz. (i) National Urban Renewal Mission (NURM) for selected cities and (ii) Urban Infrastructure</p>	Sl. No.	Name of the Scheme	BE 2004-05	BE 2005-06	1.	IDSMT	200.00	100.00	2.	Mega City	220.00	150.00	3.	AUWSP	150.00	95.24	<p>The Ministry shares the views of the Committee. The proposal for Jawahar Lal Nehru National Urban Renewal Mission (JNNURM) for select cities and Urban Infrastructure Development Scheme for Small and Medium Towns (UIDSSMT) has been approved by the CCEA.</p>		<p>Reply not accepted by the Committee</p>
Sl. No.	Name of the Scheme	BE 2004-05	BE 2005-06																	
1.	IDSMT	200.00	100.00																	
2.	Mega City	220.00	150.00																	
3.	AUWSP	150.00	95.24																	

	<p>Development Scheme for Small and Medium Towns (UIDSSMT) to cover all cities/towns excepting cities/towns covered by NURM in lieu of the existing Schemes of AUWSP, IDSMT and Infrastructure Development of Mega Cities. The Committee are of the firm view that before making any reduction in the allocation for these schemes, the Government should have finalized the new schemes and guidelines first and circulated them to all the States/UTs so as to commence the projects under the NURM and UIDSSMT schemes in the beginning of the coming financial year, itself. The Committee, therefore, strongly recommend that before starting on new Schemes, all the requisite ground works should be first completed.</p>			
2.11	<p>Ministry of Urban Development has been allocated sufficient funds by way of ‘Viability Gap Funding’ and additional central assistance and as such the Committee, therefore, recommend that in view of the sufficient availability of the funds, the Ministry of Urban Development</p>	<p>Two new schemes, namely, Jawahar Lal Nehru National Urban Renewal Mission (JNNURM) to cover select cities and Urban Infrastructure Development Scheme for Small and Medium Towns (UIDSSMT) for the cities / towns not covered by JNNURM are expected to</p>		<p>Reply not accepted by the Committee</p>

	<p>should make all out efforts in meeting the demands of the Urban Water Supply and Sanitation in Urban Areas of the country. Government should also take measures so as to ensure adequate supply of potable drinking water in the towns/cities and other urban areas.</p>	<p>ensure availability of water in urban areas as per norms.</p> <p>Pooled Finance Development Scheme (PFDS) once launched will be able to leverage market funds for bankable water supply projects. In addition, Scheme for Support to Public Private Partnerships in Infrastructure Projects (Viability Gap Funding) which has been approved by the Government recently can also be utilised for leveraging the marginally unviable water supply projects. Guidelines for the scheme have already been circulated to the States. Model Concession Agreement (MCA) for water supply and sanitation sector is under preparation. Moreover, Tax Free Municipal Bonds are also being used for funding water supply projects.</p> <p>The Ministry accepts the recommendation of the Committee. Projects relating to Water Supply and Sanitation would be assigned priority under the proposed JNNURM for select cities and UIDSSMT.</p>		
--	---	--	--	--

2.12	In view of the Ministry's reply that Pooled Finance Development Scheme to help mobilize funds from capital market for infrastructural projects is likely to be launched during 2005-06.	Planning Commission has accorded 'in-principle' approval for Pooled Finance Development Scheme (PFDS). Draft Note for Expenditure Finance Committee (EFC) has been prepared and circulated to the Ministries/Departments concerned vide letter dated 28.09.05 inviting their comments. On receipt of their comments, the scheme will be placed before the EFC for appraisal. Every possible effort is being made to launch the Scheme in 2005-06.		The Committee do not desire to pursue																
2.13	The Committee urge that Government should address the present day inconveniences seriously instead of a hypothetical bright affluence in terms of financial resources.	<p>Plan funds for IDSMT and Mega City Schemes were significantly enhanced in the 10th Plan in comparison with 9th Plan, as follows :-</p> <table border="1" data-bbox="947 925 1619 1212"> <thead> <tr> <th colspan="2"></th> <th colspan="2"><u>Rs. in crore</u></th> </tr> <tr> <th colspan="2"></th> <th><u>9th Plan</u></th> <th><u>10th Plan</u></th> </tr> </thead> <tbody> <tr> <td>(a)</td> <td>IDSMT</td> <td>275</td> <td>1304.65</td> </tr> <tr> <td>(b)</td> <td>Mega City</td> <td>500</td> <td>1050.00</td> </tr> </tbody> </table> <p>The enhanced allocations in the 10th Plan for existing schemes would help to a great extent in meeting requirement of urban</p>			<u>Rs. in crore</u>				<u>9th Plan</u>	<u>10th Plan</u>	(a)	IDSMT	275	1304.65	(b)	Mega City	500	1050.00		Reply not accepted by the Committee
		<u>Rs. in crore</u>																		
		<u>9th Plan</u>	<u>10th Plan</u>																	
(a)	IDSMT	275	1304.65																	
(b)	Mega City	500	1050.00																	

		<p>infrastructure.</p> <p>As stated in reply to para 2.11, Jawahar Lal Nehru National Urban Renewal Mission (JNNURM) for select cities and Urban Infrastructure Development Scheme for Small and Medium Towns (UIDSSMT) have been launched.</p>		
2.14	<p>The Committee desire that the Union Ministry of Urban Development must take befitting steps in consultation with the State Governments so as to impart proper training, professional support and knowledge for sighting and taking up of bankable urban infrastructure projects. The Committee also recommend that proper checks are carried out to ensure proper end-use of funds allocated to the Schemes of Urban Development and the Municipality's know-how is strengthened in taking-up viable projects.</p>	<p>Under the Mega City Scheme funds are released to each mega city for preparation of mega city development plans/feasibility study/research in connection with implementation of the scheme. Similarly, under IDSMT funds are provided for preparation of Detailed Project Reports.</p> <p>2. The new schemes, viz. Jawahar Lal Nehru National Urban Renewal Mission (JNNURM) for select cities and Urban Infrastructure Development Scheme for Small and Medium Towns (UIDSSMT) would provide for release of grant (central and state) to the extent of 5% for capacity building and training in addition to preparation of City Development Plans, Detailed Project Reports (DPRs),</p>		<p>The Committee do not desire to pursue</p>

community participation, information, education and communication (IEC). This is expected to enhance capacity building of the ULBs.

3. State Level Sanctioning Committee for each Mega City monitors and reviews the physical and financial progress of projects sanctioned under the Mega City Scheme. In addition, Ministry of Urban Development reviews progress of Centrally sponsored Schemes on quarterly basis. Officers from the Ministry are also deputed to review the physical and financial progress of projects sanctioned under the schemes.

4. Under the JNNURM, it has been envisaged to monitor the progress of projects as follows:-

- i. Ministry of Urban Development will periodically monitor the scheme through designated Officers of this Ministry for each State/UT.
- ii. State level nodal agency would

		<p>send quarterly progress report to the Ministry of Urban Development.</p> <p>iii. Upon completion of the project, nodal agency through the State Government would submit complete report in this regard.</p> <p>iv. Central Sanctioning & Monitoring Committee may meet as often as required to sanction and review/monitor the progress of projects sanctioned under the Mission.</p> <p>v. Monitoring of progress of implementation of reforms would be outsourced to specialized/technical agencies.</p> <p>5. Whereas, under the UIDSSMT, the following monitoring mechanism has been envisaged:-</p> <p>i. Ministry of Urban Development will periodically monitor the scheme through designated Officer of this Ministry for each State/UT.</p>		
--	--	---	--	--

		<ul style="list-style-type: none"> ii. State level nodal agency would send quarterly progress report to the Ministry of Urban Development through TPCO. iii. SLSC would ensure quarterly monitoring of various projects sanctioned under the programme. iv. A Monitoring Committee under the chairmanship of Joint Secretary (Urban Development) in the Ministry of Urban Development would monitor the progress every quarter. v. Secretary (UD) would review progress of the programme twice a year. vi. TCPO will be responsible for preparing a status report on the scheme in consultation with MOUD every year (by 31st May). 		
2.19	The Committee recommend that entire allocation of Rs.160 crore allocated during 2005-06 for North-Eastern Areas including Sikkim should be utilized and all	Recommendation is noted. Against allocation of Rs.160.00 crore during the current financial year, Rs.99.05 crore has been spent so far. Balance will also be		Reply not accepted by the Committee

	the physical and financial targets should be achieved to avoid cost and time overrun.	spent during the current financial year.		
2.22	In view of the decreased allocation in Demand No.101- Public Works in 2005-06 due to less demands projected by the client Departments/other Ministries in their Annual Plans, the Committee of the view that decreasing trend in allocation is an indication that client Departments/other Ministries are having no trust on the functioning of CPWD. The Committee, therefore recommend that CPWD should enhance their credibility so as to ensure better coordination in functioning and timely execution of works to solicit demands from client departments.	<p>For credibility enhancement & thereby ensuring high work load for CPWD in coming years, following actions have been initiated.</p> <p>a) Closer coordination with clients which inter-alia include regular meetings at the highest level of ADG & DG (W) CPWD. This has resulted in procuring works like construction of roads under PMGSY & RSVY in Bihar, 9 Nos. jetties in River Ganga & Brahamaputra, procuring works for upgradation of special area games center and SA-I training centers throughout India.</p> <p>b) Due to Regular Inter Departmental Meeting twice in a year with Police Organizations like CRPF, BSF, CISF, ITBP CPWD successfully executed works amounting to Rs.390 Crore for them during</p>	Accepted	

		<p>2004-05. This work load is expected to Cross Rs.450 Crore in current Financial Year.</p> <p>c) Monthly review meeting is taken by Secretary (UD) to review progress of major Projects of GPRA & GPOA.</p> <p>d) Rules and Procedures are being simplified for ensuring start of work within 6 months of their sanction. Delayed works are being put on closer monitoring system.</p> <p>e) Putting urgent high value, concentrated projects under project management mode by creating dedicated team under a Project Manager. Nine Projects have so far been identified for being taken up under Project Management concept.</p> <p>f) CPWD also wants to spruce up the old buildings and do lot of retrofitting works for which demands of funds is being placed before the Govt.</p>		
--	--	---	--	--

2.28	<p>In view of delay in procurement of machinery and the modernization of the printing presses, the Committee recommend that suitable procedures may be evolved so as to minimize incessant delays in procurement of the machineries/equipment. The Committee also wants to have a report as to why machineries for modernization of printing press at Kolcutta procured by incurring lot of expenditure are lying idle. Committee also wants that responsibility should be fixed.</p>	<p>(i) The Purchase Orders worth Rs.1489 lakh have been placed by 24/10/2005. Against this, machines costing about Rs.700 lakh have been commissioned. The items costing about Rs.567 lakh have been re-tendered due to inadequate response from trade. Tender opening is due on 10/11/2005. Some low value items(less than as one lakh each) costing about Rs.20.50 lakh are under process of procurement by respective Press Managers at their own level.</p> <p>(ii) Government of India Press, Temple Street, Kolkata:</p> <p>Two Desk Top Publishing Systems and one printer costing about Rs.1,92,000/- have been commissioned and being utilized. Two paper cutting machines have been installed. Purchase Orders for two single colour A-1 size printing machine, two wire stitching machines, one plate processor, two automatic folding machine, one printing down frame, one knife grinder machine and one gather stitcher have been placed and supplies are awaited.</p>		Treated as interim reply by the Committee
------	---	---	--	---

		<p>(iii) Government of India Press, Santragachi, Howrah:</p> <p>Six Desk Top Publishing System and two printers costing about Rs.7.13 lakh have been commissioned and being utilized. Two double colour offset printing machines and three semi-auto cutting machines have been installed. Purchase Orders for four single colour A-1 size printing machines, two wire stitching machines, one plate processor, two automatic folding machines and two printing down frames have been placed and supplies are awaited.</p> <p>(iv) Due to impending review of Cabinet decision dated 16.8.2002, adequate staff strength has not been achieved which has resulted in under utilization of new machines. Hence, no responsibility can be fixed for this.</p>		
2.29	The Committee recommend that earnest efforts are made at the State as well as the Central level to ensure that the modernization of Printing Presses is	(i) As explained in para 2.28, substantial procurements have already taken place. Remaining cases are under process. The procurement process is		Treated as interim reply by the Committee

	completed and the workers handling such machineries are adequately trained to efficiently utilize these State-of-the-Art machines.	likely to be completed by March, 2006. (ii) Training and redeployment of staff have not taken place due to pending review of Cabinet decision dated 16/8/2002.		
2.33	In view of the outstanding 'Recoveries' to the tune of Rs.296 crore, the Committee recommend that recovery process should be expedited and taken up at highest level for the survival and modernization of printing Presses.	(i) There is no link between recovery of printing charges and availability of funds for modernization. Funds have separately been provided from the Depreciation Reserve Funds (DRF) for modernization of Presses. Recovered printing charges do not go into this account. However, in order to minimize huge outstanding dues of printing charges in Government of India Presses, following action has been taken by the department:- (ii) Progress of bills raised by the Government of India Presses and recovery of printing charges is being monitored regularly by the Directorate of Printing as well as Ministry of Urban Development.	Accepted	

- | | | | | |
|--|--|--|--|--|
| | | <p>(iii) Secretary (UD) has taken a meeting with the representatives of the 10 major defaulting Ministries / Departments on 5/7/2005 and advised them to clear all outstanding bills in four installments. Details of bills were provided to all the ten major defaulting indenting Ministries / Departments. Some of the Ministries / Departments have asked for some more information / documents like duplicate bills etc. The Presses have been advised to provide the same to the indentors directly for early realization of outstanding dues.</p> <p>(iv) By 30th September, 2005, about Rs.56 crore have been recovered from various indenters and pendency is being monitored regularly.</p> <p>(v) D.O. letters from Chief Controller of Accounts, M/o Urban Development are also being issued to the Chief Controller of Accounts of other Ministries / Departments to settle the pending bills at the earliest.</p> | | |
|--|--|--|--|--|

		<p>(vi) Cost Accounts Branch, M/o Finance after conducting the study of costing system of some Government of India Presses, suggested one stage billing system. Instructions to Government of India Presses have been issued in consultation with Internal Finance Division / Chief Controller of Accounts, M/o Urban Development.</p> <p>(vii) Commercial Accounting System will also be introduced in all Government of India Presses under modernization, after submission of report by the Consultant and approved by the Ministry. The report is likely to be submitted by the Consultant by the end of March, 2006. This will also facilitate introduction of one time billing.</p>		
2.41	The Committee desire that effective measures are taken to make the municipal bodies etc. result oriented, people's friendly, transparent and financially sound so that computerization of the Municipal	Jawahar Lal Nehru National Urban Renewal Mission (JNNURM) for select cities and Urban Infrastructure Development Scheme for Small and Medium Towns (UIDSSMT) for	Accepted	

	<p>bodies under ‘National Urban Information Scheme’ is carried out within a specific time frame.</p>	<p>towns/cities, not covered under the JNNURM have been approved. Under the new schemes, central assistance would be linked to implementation of identified reforms at ULB and State level. The reforms at ULBs level seek to strengthen ULBs by making their functioning transparent (Accounting Reforms), improve inter-face with people (e-governance) and improve their financial position (levy of reasonable user charges, reform of property tax). Whereas, at the State level, Acts of legislatures are to be enacted to (i) decentralize functions as envisaged in 74th Constitutional Amendment Act, (ii) ensure preparation of medium term fiscal plan of ULBs and release of quarterly performance information to all stakeholders, (iii) to institutionalize citizen participation and introduction of the concept of Area Sabha in Urban areas and (iv) assigning elected ULBs with city planning functions, etc.</p> <p>National Urban Information System (NUIS) Scheme has been approved by the</p>		
--	--	--	--	--

		Government in the financing pattern of 75:25 between Centre and the State Governments. State Government has been requested to confirm their agreement to bear the State Share. Confirmation has been received from some States and other States have been reminded to expedite their reply. The scheme will be launched soon.		
2.42	The Committee desire that the Ministry would effectively carry out the Mission Mode on IT by launching the scheme in August, 2005, as promised by Secretary (UD) during oral evidence. The States/Uts should be persuaded to set up 'Computerized Facilitation Centres' by the Municipal bodies for the use of the public at large.	A draft scheme on National Mission Mode Project on e-Governance in Municipalities has been prepared by this Ministry. The Planning Commission has given their in-principle approval to this Scheme. A detailed project has been designed for implementation of the Scheme. A draft Memo for the Expenditure Finance Committee (EFC) has been prepared and circulated on 25.10.05 to all the concerned Ministries/Departments. The project is proposed to be implemented in 35 cities with million plus population during the current financial year, 2005-06.	Accepted	

2.43	The Committee also recommend that the Ministry should persuade the State Government/UTs to set up ‘Computerized Facilitation Centres’ by the Municipal bodies for the use of the public at large.	The Mission Mode Project which is being prepared for implementation in urban local bodies is aimed at improving the overall work culture of municipal bodies. It would cover eight services / management functions including payment of property tax and other utility bills. The suggestion of the Committee regarding setting up of computerized facilitation counters is accepted and has been incorporated in the Design of the Project.	Accepted	
2.52	The Committee would like to apprise of about the performance of other States also for training of women Councilors, the quality thereof and the deployment of the funds released so far. The Committee would like the Government to identify the reasons why the States are unenthusiastic about the training programme for empowerment of women in urban local bodies. Committee recommend that Union Government should directly interact with the Municipal bodies of these States who are not forthcoming. The Committee also desire that an institutional mechanism should be evolved for motivating the	As many as 22 States/UTs have come forward so far for organizing training programmes for elected women councilors in the urban local bodies through a State-level training institute. Five States/UTs, viz. Sikkim, Arunachal Pradesh, Mizoram, Lakshadweep and Dadra & Nagar Haveli have no urban local bodies. Elections to the urban local bodies of Jharkhand and Pondicherry are yet to be held. Thus, only six States/UTs, viz. Andaman & Nicobar Islands, Andhra Pradesh, Daman & Diu, Manipur, Meghalaya and Nagaland are yet to come forward to seek Central assistance to conduct the training programmes for		Treated as interim reply by the Committee

	<p>women Councilors to actively participate in the local bodies and not to depend on other persons who attend the meeting of the municipal or local bodies on their behalf.</p>	<p>women Councilors. These States/ UTs have been reminded from time to time to submit their proposals vide letters No.N-11025/23/2002-UCD, dated October 11 & November 22, 2002; February 14, May 28, July 31 & Nov 14, 2003; January 6, February 23, June 3, July 14, July 30, Oct 11, Oct 28 & December 3, 2004; and January 19, March 7, June 27, & Oct. 14, 2005.</p> <p>As regards unspent balance, it is stated that Chhattisgarh, Himachal Pradesh, Karnataka, Kerala, Madhya Pradesh and Uttaranchal have furnished utilization certificates after conducting the requisite training programmes. Governments of Himachal Pradesh, Karnataka and Chhattisgarh have been provided the 2nd instalment. In other States training programmes are in progress. In the current financial year, grant have been released to the States of Bihar, Jammu & Kashmir and Orissa. The proposal of Govt. of Uttar Pradesh has also been approved. However, grants would be released to the Govt. of U.P. on completion of elections to the ULBs.</p>		
--	---	---	--	--

		As regards interacting with the municipal bodies directly, it is stated that as per Entry 5 of the State List of the Seventh Schedule of the Constitution, 'local government' is a State subject. This Ministry has, therefore, been persuading the States to come forward with requisite proposals for providing training to all elected women Councilors.		
2.71	The Committee would like to know the considered view of the Union Government to ensure the effective implementation of Municipal Accounting Reforms and enactment of Model Municipal Law for strengthening the Urban local bodies.	This Ministry has been impressing upon the States/UTs for implementation of the provisions of Model Municipal Law (MML) as well as adoption of double entry accounting system by the urban local bodies. To give an impetus to the implementation of the provisions of MML, this Ministry has organized four Regional Workshops at Jaipur, Kolkata, Hyderabad and Pune in Sept'04, Nov'04, Feb'05 and April'05. As a follow up, majority of States, except Assam, Bihar, Haryana, Jharkhand, Manipur, Meghalaya and U.P. have initiated necessary action to incorporate various provisions of MML in their municipal acts. The above-cited six	Accepted	

States are being pursued to incorporate the provisions of Model Municipal Law in their municipal acts through reminders from time to time. The last reminder was sent on September 22, 2005.

2. Similarly, this Ministry is in constant touch with the State Governments, impressing upon them to bring necessary reforms in the accounting system being followed by urban local bodies by adopting the double entry accounting system. Almost all the States except Assam, Meghalaya and Nagaland have initiated necessary action for adoption of double entry accounting system for their urban local bodies. The above-cited States are being pursued for implementation of municipal accounting reforms through reminders from time to time. The last reminder was sent on September 1, 2005. For effective implementation of accounting reforms, this Ministry organized two Regional Workshops at Jaipur and Mumbai on August 26 and October 21, 2005, covering the Northern and Western region States, respectively.

		Two more Regional Workshops, covering Eastern and Southern region States are being organized.		
2.72	The Committee would like to be kept informed about the steps taken for implementation of Municipal Accounting Reforms and Model Municipal Law by all the States/UTs.	For effective implementation of Model Municipal Law and Municipal Accounting Reforms, this Ministry has been organizing workshops to help the States understand the benefits of these initiatives. Technical support is also being provided under the USAID FIRE-D Project to those States who have requested for the same. To assist the States further to prepare State-specific Municipal Accounts Manual, this Ministry in cooperation with the Office of C&AG of India has prepared a National Municipal Accounts Manual and circulated to all the States in January, 2005. Besides, a Model Municipal Accounts Training Module is being prepared by this Ministry to help States provide necessary training to the Municipal Accounts personnel. It has also been decided to develop Municipal Accounts Software by this Ministry for use by the urban local bodies in the country.		The Committee do not desire to pursue

2.75	The Committee desire that adequate funds are allocated for the re-construction works in the Tsunami affected areas so that the projects are completed by NBCC and CPWD in a time bound manner.	<p><u>Reconstruction works in the Tsunami affected areas.</u></p> <p>Based on the information made available by Andaman & Nicobar Islands Administration, and in consultation with seismic experts, plans for construction of a total of 6650 houses for the tribals (at Car Nicobar and Southern Islands) by CPWD and a total of 2700 houses for non-tribals (1000 at Campbell Bay area and 1700 at Hut Bay) by NBCC were prepared at a total estimated cost of Rs.656 crore. After the emergency work of temporary construction was over, prototypes were erected in selected places in the Islands for appraisal by the community. A team of officers visited the Islands during July 2005 for consultation with the people. Andaman & Nicobar Islands Administration allowed time for alternative models by NGOs. Another visit of M/o Urban Development Officers took place in September, 2005 to the Islands. Thereafter, on the basis of views of the people, recommendation of Andaman & Nicobar Islands and cost</p>		Reply not accepted by the Committee
------	--	--	--	-------------------------------------

benefits, etc. considerations, a Cabinet Note was prepared as a part of the Planning Commission's Cabinet Note on Tsunami Rehabilitation Programme. This note proposes construction of 8500 units (approx.)

The Cabinet has decided on 17.11.2005 that the matter would be considered by an Empowered Group of Ministers.

Reconstruction and Restoration of Water Supply System in Port Blair

MOUD, Govt. of India vide letter No.Z-14013/2/2004-PHE.1 dated 30.3.05 sanctioned an amount of Rs.10.50 crore for Reconstruction and Restoration of Water Supply System in Port Blair. An amount of Rs.4.00 crore was released to NBCC as advance for the above work. NBCC has deputed a team of Senior Officers to Port Blair to undertake these works. The team met Senior Officers of local Administration such as Chief Secretary, Secretary (PWD), CE (APWD) and Secretary, Port Blair Municipal

		<p>Council for handing over of the site to NBCC. Despite repeated requests the site was not handed over to NBCC. In a meeting held on 24.6.05 Chaired by the Secretary, APWD, it was informed that the local authorities have partially completed the restoration work pertaining to Water Supply System from their own resources and NBCC can take up the remaining work of construction of OH Water tank for an amount of Rs.3.74 crore. Subsequently, in a meeting taken by Director (WS) with the representatives of Andaman & Nicobar Administration and NBCC, it was revealed that Port Blair Municipal Council had already entrusted NBCC with works costing Rs.6.62 crore. CE (APWD) also agreed to engage NBCC in the construction of water treatment plant at Garacharma at a total cost of Rs.3.74 crore. NBCC will execute the work under the supervision of APWD within 3 to 5 months. The General Manager, NBCC, also stated that they were getting full cooperation from APWD and that there was no problem in executing the works.</p>		
--	--	--	--	--

3.21	While it would be pre-mature to comment on the new UIDSSMT scheme, the Committee are of the view that the main objectives of the Government for providing adequate urban infrastructure and facilities in the towns/cities/urban areas per-se remains the same. The Committee, therefore, desire that focused efforts must be made to provide the needed urban infrastructures and development to the small & Medium towns and all other urban areas in a planned and systematic manner.	In order to provide impetus to investment in urban infrastructure, proposal to set up JNNURM for select cities and UIDSSMT for town/cities not covered under the JNNURM has been approved by Cabinet. In 2005-06, there is tentative allocation of Rs.3500/- crore for both the schemes for upgradation of urban infrastructure in all cities/towns in the country. Under the UIDSSMT, State Governments have to prioritize towns for development of urban infrastructure. Central assistance would be linked to implementation of identified reforms at State and ULB level. Greater central assistance coupled with implementation of reforms is expected to lead to development of urban infrastructure speedily. The difficulties faced in implementing the Integrated Development of Small and Medium Towns (IDSMT) scheme have been taken into account while preparing guidelines for the proposed UIDSSMT.	Accepted	.
3.22	In March, 2005 an amount of Rs.50 crore has been re-appropriated to Mega City Scheme from IDSMT. Hence, out of the	Entire amount of Rs. 10.65 crore was released to the States before 31.03.2005. It shall be ensured through monitoring that	Accepted	

	proposed final requirement for 2004-05 amounting to Rs.148.27 crore a balance of Rs.10.65 crore is to be released by the end of the financial year. The Committee cannot but hope that these funds are utilized prudently by the executing agencies. The latest position in the matter may be given to the Committee.	the executing agencies/States utilize the amount released in a prudent manner.		
3.23	The Committee expect that the implementing agencies are motivated to execute the projects of development in all small and medium towns in a specific time frame as the urban population residing in these areas are yet to see the light of the day.	Recommendations of the Committee have been noted for compliance. This Ministry has been impressing upon the States from time to time to submit proposals for the development of small and medium towns in time. For this purpose, in addition to letters written to the States, meetings are held by Joint Secretary (UD) and Secretary (UD) with all the State Governments to emphasise on the need to send proposals expeditiously.	Accepted	
3.24	The Committee expect that concrete steps are taken so as to ensure that culturally significant cities as identified by the respective State Governments do not suffer and are developed by releasing the required funds for the same.	Under the JNNURM for select cities, some culturally significant cities have been included. If any State Government desires to substitute the cities, it would be considered by National Steering Group under the Mission.	Accepted	

3.40	The Committee expect that funds re-appropriated from IDSMT etc to Mega Cities Scheme are properly utilized as assured by the Ministry.	It is submitted that Rs.7521.96 crore is the estimated cost of the projects sanctioned in five mega cities. This amount is not available with the nodal/implementing agencies. Funds are released each year as per provisions in the Central Budget. In addition, funds are provided by the State Governments as their share and institutional finance is mobilized. As such, it may not be correct to state that Rs.4157.67 crore is yet to be utilised for on-going projects and projects that are yet to start. It represents the total amount required to complete the above mentioned 267 projects.	Accepted	.
3.41	The Committee note in BE (2004-05), an amount of Rs.220 crore has been allocated to the Mega-City Scheme. Further, by way of re-appropriation of Rs.50 crore from IDSMT and Rs.30 crore from City Challenge Fund Scheme; the total allocation for 2004-05 amount to Rs.300 crore for Mega City Scheme. The Committee are given to understand that this amount of Rs.300 crore would be utilized for the 267 unfinished projects of	Yes, the funds shall be properly utilised as directed by the Committee.	Accepted	

	Mega City Scheme. The Committee expect these funds are properly utilized as assured by the Ministry.			
3.42	The Committee express their concern that the 105 projects under the Mega City Scheme are yet to Commence. The Committee, therefore, recommend that the required information about the reasons for non-implementation of the remaining 105 project should be intimated to the Committee, expeditiously.	From 2005-06 onwards, funds under Mega City Scheme are released to nodal agencies only for completion of on-going projects. Nodal Agencies have been instructed not to sanction/commence new projects during this year and they may be taken up under the JNNURM. The on-going projects are likely to be completed by 2006-07.	Accepted	
3.43	The Committee desire that earnest efforts should be made to ensure that the allocation made for the projects in the Mega-City Scheme for on-going schemes are fruitfully utilized.	The recommendation of the Committee has been noted for compliance.	Accepted	
3.53	The Committee, therefore, expect that the Ministry to stand by the Commitment of incurring entire allocation of Rs.150 crore in 2004-05 for AUWSP.	The entire allocation of Rs.150 crore for AUWSP was utilized during 2004-05. Rs.146 crore was released to different States under AUWSP and Rs.4 crore was released for rehabilitation / reconstruction of water supply system in Tsunami affected Port Blair, Andaman & Nicobar Islands.	Accepted	

3.54	The Committee appreciate that as against the physical target of 200 towns under AUWSP during 2004-05, 199 water supply schemes for 199 towns have been sanctioned as on 23.3.2005.	As on 31.3.2005, water supply schemes for 207 towns were sanctioned against the target of 200 towns.		The Committee do not desire to pursue
3.55	The Committee hope that the expenditures on the on-going schemes are made scrupulously and the ongoing schemes are completed in a specific time frame.	<p>The Ministry will ensure that expenditure on the on-going schemes is made scrupulously. All-out efforts will be made for speedy completion of schemes. The following measures in this direction have been undertaken:-</p> <ul style="list-style-type: none"> (i) The Monitoring Committee set up in the Ministry under the Chairmanship of Joint Secretary (UD) monitors the progress of the Centrally sponsored schemes on quarterly basis. (ii) Besides, Nodal Officers have been appointed within the Ministry for field inspections / monitoring of the schemes. (iii) The State Govts. have been requested by this Ministry to carry out strict monitoring and supervision of the schemes by appointing Nodal Officers for each Scheme, for their timely completion. So far as 	Accepted	

		<p>AUWSP is concerned, a review meeting was taken by Secretary (UD) on 20.10.2005 with representatives of State Govts. Who were asked to expedite the pace of implementation of on-going projects and fulfill the conditions regarding UCs and State share to enable this Ministry to release the balance Central share for on-going projects.</p>		
3.56	<p>The Committee recommend that all the remaining towns/cities which remained uncovered under the AUWSP scheme should be provided the Water Supply and sanitation facilities under the new UIDSSMT Scheme in 2005-2006. The Committee would like to be apprised about the position in this regard.</p>	<p>Under the new schemes, namely, Jawahar Lal Nehru National Urban Renewal Mission (JNNURM) and Urban Infrastructure Development Scheme for Small and Medium Towns (UIDSSMT), water supply will be accorded highest priority. Under UIDSSMT all the cities / towns upto 10 lakh population are planned to be covered.</p> <p>In addition to above, funds would be available through the following facilities:-</p> <p>(a) Pooled Finance Development Scheme (PFDS) once launched will be able to leverage market funds for bankable</p>	Accepted	

water supply projects.

(b) In addition, the proposed Viability Gap Funding scheme can also be utilised for leveraging the marginally unviable water supply projects. Scheme for support to Public Private Partnerships in Infrastructure projects has been approved by the Cabinet recently. Department of Economic Affairs (DEA) has issued guidelines for the scheme which envisages viability gap funding support to eligible projects. In order to make maximum utilization of this assistance window, DEA has suggested that the Ministries which do not have a Model Concession Agreement (MCA) may initiate steps to formulate such a Model Concession Agreement. This Ministry has requested Water Supply Programme for South Asia to prepare MCA for water supply & sanitation sector.

An outlay of Rs. 600 crore has been in the current financial year i.e. 2005-06 for the scheme. The budget will be considered for utilisation for Urban Transport and Delhi Metro.

		<p>Guidelines have been circulated to all State Governments / UTs for information and necessary action.</p> <p>(c) Moreover, Tax Free Municipal Bonds are also being used for funding water supply projects.</p> <p>These schemes are expected to make it possible to cover all the uncovered cities / towns with water supply in the foreseeable future.</p>		
3.65	<p>The Committee recommend that rigorous efforts should be made by the Government and the municipalities and other urban local bodies are to be persuaded to complete the projects of Solid Waste Management in selected Airfields within six months of presentation of this Report to the House.</p>	<ul style="list-style-type: none"> • The Expenditure Finance Committee (EFC) met on 8th March 2001 and directed to reframe the scheme based on the actual ground condition with only capital cost to be borne by the Government of India and O & M cost by State Government with efforts to involve private sector participation. • HUDCO was asked to prepare revised feasibility reports based on actual ground condition through field studies. Since field studies / 		<p>Reply not accepted by the Committee</p>

		<p>investigations took some time, HUDCO could submit the project reports in April 2002.</p> <ul style="list-style-type: none">• The Departmental Expenditure Finance Committee approved the scheme on 26th June 2002.• Subsequently the scheme was approved by the Ministry of Finance in December 2002 and Full Planning Commission in October 2003 with a direction that DPR should be prepared by HUDCO.• Since the approval of Full Planning Commission was not received before 31st March 2003, the funds of Rs.5 crore earmarked during 2002-03 could not be utilized.		
--	--	---	--	--

		<ul style="list-style-type: none"> • HUDCO was requested to prepare DPRs based on actual ground conditions and Rs.99.0 lakh only was released to HUDCO during 2003-04 for preparation of DPRs. • Since preparation of DPRs involves field surveys, hydrogeological investigation at the site earmarked for composting plant and sanitary landfill, it requires substantial time for preparing DPRs. • It took some time for preparation of DPRs because some State Governments could not finalise land for landfills / composting plants. • DPRs for 5 towns namely Sirsa, Gwalior, Jodhpur, Pune & Bareilly were approved during 2004-05 and funds to the tune of Rs. 40.00 crore released as indicated below:- 		
--	--	--	--	--

(Rs. in crore)			
Name of the town	Amount technically approved by CPHEEO	Date of sanction	Amount sanctioned as 1 st installment / part 1 st installment
NBCC for preparation of DPRs	-	4.11.04	0.25
Sirsa (Haryana)	7.93	12.1.05	6.64
Jodhpur (Rajasthan)	17.35	12.1.05	14.53
Gwalior (M.P.)	12.07	12.1.05	6.03
Pune (Maharashtra)	34.74	28.3.05	8.55
Bareilly (U.P.)	13.86	28.3.05	4.00
Total	85.95	-	40.00

- Rs. 55.00 crore is allocated for 2005-06.
- An amount of Rs. 6.76 crore has released to U.P. Government for execution of Project at Hindon during 2005-06.
- Funds for project at Tezpur could not be released as land is under dispute.
- Land for Adampur & Dundigal has been identified and cleared by IAF

		<p>and draft DPRs have been prepared by NBCC and under scrutiny.</p> <ul style="list-style-type: none">• Alternate land for Ambala has been identified and interim DPR has been prepared by NBCC.• As against the total cost of Rs. 85.95 crore for 5 schemes approved up to March 2005, the Ministry has released Rs. 40.00 crore only including Rs. 0.25 crore released to NBCC for preparation for DPRs. Therefore the balance fund of Rs. 46.20 crore for the ongoing schemes would be released during the current year in addition to the schemes which are yet to be approved. However, the execution of work at Pune and Gwalior have been entrusted to NBCC on the request of respective State Governments. The Ministry would be able to utilize the entire allocation made during the year 2005-06. This Ministry is making arrangements for Training to Nodal Officers appointed by IAF for all the 10 (ten) projects on Solid Waste Management.		
--	--	--	--	--

		<ul style="list-style-type: none"> • In order to complete the scheme in shortest possible time, the Ministry is pursuing the matter at the highest level. State Govts. Have been requested to activate State Level Implementation Committee & District Level Monitoring Committee. Penalty clause has been incorporated in the Sanction letters of the Ministry in case of cost and time over run. • Secretary (UD) has conducted review meetings on 5.7.04, 22.9.04, 2.12.04, 4.2.05, 19.4.05 & 4.8.05 with the State Government officials to expedite the scheme. In addition the matter is being pursued at Joint Secretary and Director (WS) level through periodic meetings and also through official visits to the airfield towns. <p>In the above mentioned background, it is evident that all-out efforts are being made by the Ministry to complete the scheme as quickly as possible with the active support of State Governments and Urban Local Bodies (ULBs). The Ministry would also</p>		
--	--	--	--	--

		like to ensure that sincere efforts would be made for achieving the desired objectives.		
3.66	The Committee, therefore, desire that the scheme of Solid Waste Management should be given the needful priority.	The scheme is being given its due priority in the Ministry. This Ministry is reviewing the scheme periodically and is in constant touch with the State Government, Indian Air Force Authorities and concerned Municipalities in regard to the implementation of the programme. Visits to the identified towns are also being made to impress upon the ULBs regarding the urgency of the scheme. Dy. Adviser, CPHEEO is visiting all the 10 (ten) towns in alternative months to monitor the progress of the work.	Accepted	
3.69	The Committee note that a provision of Rs.5 crore as ‘Supplementary Grant’ has been made in September, 2004 for the ‘Desalination Plant in Chennai’. However, the project of ‘Desalination Plant in Chennai’ is yet to take off. The Committee desire that this project must be implemented, expeditiously.	The Government of Tamil Nadu has informed vide their letter dated 29 th April, 2005 that evaluation of technical bids received from bidders is still in progress. A total of 4 bids had been received for 100 mld capacity plants and 3 bids for 200 mld capacity bids. On completion of the technical evaluation, the price bids of the technically responsive bidders will be opened and evaluated. Government of Tamil Nadu has further		Treated as interim reply by the Committee

		<p>stated that although it is not possible to exactly anticipate the time by which the work order for the project can be awarded, they are keen to finalize the project expeditiously so that Chennai city's water supply can be effectively augmented at the earliest.</p> <p>Government of Tamil Nadu has informed that the Chennai Metropolitan Water Supply and Sewerage Board (CMWSSB) has decided to award the contract for construction of a 100 MLD Reverse Osmosis-based desalination plant on (Design, Built, Own, Operate & Transfer) D-BOOT basis to M/s IVRCL Infrastructure and Projects Ltd., in joint venture with M/s Befesa Construction and Technology, Spain. A letter of intent has been sent to the successful bidder on 4.8.2005. The proposal for foreign investment is under consideration of Foreign Investment Promotion Board (FIPB), Ministry of Finance.</p>		
4.5	Execution of work through contractors is a cumbersome and long drawn process and as such only in case of major work, the	Guidelines have already been issued for execution of major works through call of composite tenders which reduces number		Reply not accepted by the

	<p>work should be entrusted to contractors, but that too under strict supervision of engineers of CPWD. The Committee, therefore, recommend that in case of deficiency of service and quality control, primarily the CPWD should be held liable.</p>	<p>of contracts and also ensures total deliverance of Project in a more systematic and defined manner. For maintenance works, the Annual Action Plan colony wise in consultation with RWAs with focus on bigger and fewer contracts has been implemented.</p> <p>2. In respect of deficiency of services entrusted to CPWD & quality Control CPWD accepts the responsibility.</p>		Committee
4.10	<p>The Committee express their concern over the lackadaisical manner of working of the CPWD in maintenance of the CPWD built residential accommodations in Delhi. The Committee recommend that maximum maintenance and repair work should be carried out by departmental labour who should be properly trained for carrying out such work.</p>	<p>Whenever Work Charged (WC) staff are present in the Service Centres, day to day maintenance is being entrusted to them only. However, due to the fact of dwindling strength of W.C. staff on account of ban on their recruitment possibilities are being explored for out sourcing the maintenance.</p> <p>The majority of buildings in Delhi are very old, some are aged 50 years and beyond. CPWD is taking measures to spruce up the buildings, taking up major repairs and retrofitting for which demands for funds is being made in the current</p>	Accepted	

		financial year and will also be made in the next few years.		
4.15	<p>Keeping in view unsatisfactory functioning of CPWD with respect to maintenance and repairs of Residential Accommodation the Committee recommend that accountability of the quality of the work done and result oriented methodology for redressal of complaints should be put into use. Committee also recommend that time frame fixed for carrying out each work and the names of the officers to whom the complainants would approach should be displayed in their Notice Board. Time schedule should be strictly observed and for any delay punitive measures for those responsible should be taken. Complaints should be responded to urgently by the officers designated who should be available and efforts should be made to computerize this area to save the time.</p>	<p>In view of Committee's observations following actions have been taken.</p> <p>a) Notice regarding display of time schedule for attending no delay complaints, minor complaints and major complaints including names of officers to whom the complainant would approach has been displayed in enquiry offices.</p> <p>b) Directions have been issued for creating a nodal officer under each Division who will interact with Area Welfare Officer for receiving maintenance related inputs from Resident Welfare Associations for CPWD colonies.</p> <p>c) Meetings with Resident Welfare Association for prioritizing and thereafter framing of Annual</p>		Reply not accepted by the Committee

		<p>Action Maintenance Plan for the colonies has been put in place and being monitored on monthly basis.</p> <p>d) Complaints receipt through Interactive Voice Response System (IVRS) is already functional.</p>		
4.20	Final decision for proper coordination with NDMC/MCD/Delhi Jal Board etc should be taken early and conveyed to the Committee.	In pursuance to Committee's Observation, meeting with Senior Officers of MCD, NDMC, Delhi Jal Board was held on 19.5.05. It was decided that initially colony wise issues duly framed by concerned Chief Engineer will be circulated to Local bodies and meeting will be held regularly by officers of CPWD with the concerned officers of local body to take decision and sorting out inter departmental issues. The process of holding meetings with local bodies has since been started.	Accepted	

4.22	The Committee are dismayed to note that out of Demand of Rs.800 crore proposed for construction of 8561 residential accommodation during Tenth Five Year Plan, the Government have made a reduction of 50% in their Plan allocation and as such, only 3924 residential units could be completed so far.	During 2005-06 an allocation of Rs.100 crore has been made against demand of Rs.119.40 crore and a target of 1435 Nos. GPRA has been kept for 2005-06. The targets are being monitored for both physical and financial achievements on quarterly basis. Out of 1435 Nos. GPRA, 504 Nos. General Pool Residential Accommodation have been completed upto October, 2005 and balance 931 Nos. are targeted to be completed by 31 st March, 2006. In the Annual Action Plan for 2006-07 demand for more funds is being projected for achieving higher physical targets.		Reply not accepted by the Committee
4.26	Computerization of regional offices and Dte of Estates should be expedited to bring transparency and Committee would like to be informed.	GAMS (Government Accommodation Management System) has been developed and implemented in the Dte. of Estates from May, 2003 for the entire housing stock available with the Directorate. It has been decided to computerize the allotment functions at eight regional stations, directly under the administrative control of Dte. of Estates. NIC has conducted the study of offices at these	Accepted	

		stations to work out the requirement of hardware and software.		
4.28	The Committee recommend that CPWD should be construct requisite number of GPOA in the vicinity of GPRA so as to provide utility services to residents instead of siphoning of residential flats.	Directions have been issued to the ADG (Northern Region) to prepare and send the case for construction of requisite number of GPOA so that Residential Accommodation can be released for the purpose they are meant to be and suitable office accommodation created for housing offices of public utility in the vicinity.	Accepted	
5.14	The Committee are concerned to note that objectives of Regional Plan 2001 for achieving a manageable Delhi by 2001 could not be achieved due to the lack of infrastructure in NCR. The Committee would like to know the details of ailments which precluded these from becoming centres of growth. The Committee feel that a lot is required to be done in NCR towns and counter magnet areas to achieve the objective of NCR. The Committee recommend that the Regional Plan 2021 should be finalized, expeditiously.	With a view to achieve manageable Delhi by 2001, the NCR Planning Board prepared the Regional Plan-2001, four Functional Plans relating to Transport, Telecom, Industry and Power and extended loans to the concerned State Govts./agencies for development of infrastructure in NCR areas. The impact of implementation of plans/policies of Regional Plan and Functional Plans of the NCR Planning Board may be deduced from the decline in decadal growth of population in NCT of Delhi to 47.02% during 1991-2001 as compared to 52.44%, 52.93%, 53% and 51.45% during 1951-61,		Treated as interim reply by the Committee

		<p>1961-71, 1971-81 and 1981-91 respectively.</p> <p>As regards development in NCR towns and Counter Magnet Areas (CMAs), the NCR Planning Board sanctioned a loan of Rs.4,253.72 crore for 200 projects for development of towns in the NCR and CMAs. Out of this Rs.2060.80 crore have already been released. A study has also been instituted by the NCR Planning Board to work out a strategy for development of CMAs and to achieve the desired results.</p> <p>The Regional Plan-2021 has since been considered by the NCR Planning Board in the meeting held on 9.7.2005 and approved.</p>		
5.17	The Committee feel that until NCRPB is vested with some powers binding upon all the participating States, nothing substantial can be done to achieve the concept of NCRPB and NCR of Delhi.	As per the NCR Planning Board's Act, 1985, the Members of the NCR Planning Board, inter-alia, include the Chief Ministers of Haryana, Rajasthan, Uttar Pradesh and Delhi with the Union Minister for Urban Development as the Chairman of the Board. Therefore, the decisions	Accepted	

		taken in respect of Regional Planning have the concurrence of the concerned State Govts. Hence the pace of development can be stepped up with the available power and authority of the NCR Planning Board.		
5.29	The Committee feel that taking recourse to supplementary grants of substantial amounts to DMRC projects indicate lack of financial acumen on the part of the Government.	The funds for the Delhi MRTS Project are provided through the Budget. The matter regarding adequate funds was discussed in the 12 th meeting of the Empowered Committee held on 10.3.2004 and it decided that the requirement of the DMRC would be met through supplementary provision in the budget. Accordingly, funds are being provided for the project timely.	Accepted	
5.31	Fare structure of DMRC should be reduced and the Committee be informed.	The fares for DMRC are determined by a Fare Fixation Committee appointed by the Government of India (GoI) chaired by a retired judge of the High Court and comprising representatives of GoI and GNCTD. The Fare Fixation Committee has tried to define a fare structure keeping in mind the factors of affordability to the commuters and financial viability of the system in medium to long-term. The	Accepted	

		Committee has tried to ensure that the system would not just be able to survive but also expand in the long run without unduly burdening the exchequer.		
5.35	The Committee recommend that Ministry of Urban Development take up the matter with the concerned State Governments to link Metro Rail with NCR towns on the pattern of financing by DDA, in Dwarka sub-city. Central Secretariat, Vishwa Vidyalaya should be extended upto Guru Teg Bahadur Nagar in Phase -I rather than join in Phase-II to make the route commercially viable and popular as GTB Nagar is easily approachable from all directions and is at present a terminus.	<p>This Ministry is aware of the need to link the neighbouring NCR towns with the Metro service. The issue of extending a Metro services to NOIDA and Gurgaon also figured in the deliberations of the Empowered Committee in its meeting held on 21.2.2005. It was decided that the Planning Commission would discuss the issue with the representatives of Government of Haryana and Government of U.P.</p> <p>DMRC has prepared Detailed Project Reports (DPR) for extension of Metro to Gurgaon and NOIDA. DPRs are with the respective State Governments who are to examine and formulate a suitable proposal. Discussions have been held with the representatives of the State Governments of U.P. and Haryana.</p>	Accepted	

5.36	The Committee feel as Dwarka is being linked with Dwarka sub city by Metro Rail with the cooperation of DDA, in Phase I, similarly other routes viz. Central Secretariat, Vishwa Vidyalaya should be extended upto Guru Teg Bahadur Nagar in Phase I rather than join in phase II to make the route commercially viable and popular as GTB Nagar is easily approachable from all directions and is at present a terminus.	Phase I of Delhi MRTS Project is at present in full swing and is scheduled for completion by March, 2006. The extension to Guru Teg Bahadur Nagar forms a part of Delhi MRTS Project Phase II, the work on which will commence after due approvals. It will be difficult to reopen the Phase-I for suggested modifications at this advance stage.	Accepted	
-------------	---	---	----------	--